“You mean there are rules?”: A Guide to Record Retention, Destruction, and Archiving

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Agenda

- Public records overview
- What is not a public record (exceptions)
- How to retain and dispose of public records
- Ins and outs of the records retention schedule
- Best practices for records management
- University Archivist’s role
What is a public record?

- All documents of any type “regardless of physical form or characteristics...made or received in the connection with the transaction of public business by any agency of North Carolina. (NCGS 132-1(A))

  - Note:
    - UNC Charlotte is considered a state agency
    - Disposition of records are governed by law: NCGS 121 (Archives & History) & 132 (Public Records Act)
Format and location

- Format ("whatever format")
  - Papers, letters, maps, books, photographs, films, sounds, e-mail, text messages, voice mail messages, tweets, etc.

- Location ("regardless of location")
  - Records on your personal devices (computers, smart phones, iPads, voice mail, etc.)

- NOTE: The status of a record under the law is determined on its CONTENT, not its location....
What is not considered a public record?

Exceptions:

- Students records (Family Educational Rights and Privacy Act [FERPA] restricts information that can be released without consent (20 U.S. Code 1232g; 34 CFR Part 99)
- Personnel file is confidential under State Human Resources Act, EXCEPT items listed under (NCGS § 126-23)
- Information about employees and applicants for employment (NCGS § 126-22)
- Trade Secrets (NCGS § 66-152)
- Certain law enforcement records (i.e. security cameras) (NCGS § 132-1.4(a)(b)(1))
- Certain personally identifiable information (including information from or about an applicant for admission to UNC Charlotte maintained by University) (NCGS § 132-1.1(f))
What is not considered a public record?

Exceptions....

- Bids for state contracts BEFORE the award of the contract (NCGS § 143-52)
- Certain written communication by an attorney representing the State agency in the scope of the attorney’s duty. (NCGS § 132-1.1(a)).
- Research data, records, and information of a proprietary nature (NCGS § 116-43.17)
  - Produced or collected by or for the state institution in the conduct of commercial, scientific, or technical research where the data records or information has not been patented, published or copyrighted
- Other records made confidential by law
Who has access to public records?

- Generally, *ANY PERSON* may inspect OR request public records (*NCGS § 132-6(a)*)
- Requestor does not have to give any reason for the request and we may not demand the identity of requestor or reason for the request (*NCGS § 132-6(b)*)
- We must allow for the inspection
- No written requirement needed
- We can charge for actual costs of copies and extensive services (over 4 hours for “extraordinary requests”)
- We must respond “as promptly as possible”
- We *do not have to create* any document that *DOES NOT* exist (*NCGS § 132-6.2(e)*)
  - Provide in whatever format we have
  - Must redact confidential information
What if you deny public access?

- Anyone who is denied access to a public record may seek a court action to compel the State agency to turn over the records (NCGS § 132-9(a))

- Burden is on the State (NCGS § 132-9(b))

- Presumption is that all State records are open to the public
If we scan and image our records, can we shred the paper version?

- *Not at this time.* You should not destroy documents until an imaging policy is in place.
- The University is currently working on an imaging policy to address best practices to image/scan documents that are public records prior to destroying the hard copies.
- State law requires that we have an imaging policy to address these practices.
What is Records Management?

- Methods to *efficiently, effectively, and economically* create, use, maintain, preserve, and dispose of official records
Definitions

- **Record copy** - an original or official record held by an office that is the official keeper of that record for the University, subject to the retention schedule (correspondence, reports, policy statements, budgets, etc.)

- **Reference value** - a record held by an office for its own reference and not the official record for the University that hold limited value, typically documenting routine operations within the office (templates, instruction manuals, newsletters, etc.)

- **Record series** - a group of records that are related (personnel files, student files, contracts, business correspondence, financial statements, etc.)

- **Retention period** - length of time a record should be kept before disposing (ex.: transfer to university archivist after 5 years)

- **Disposition** - what happens to a record when it is no longer needed for current University business (3 steps: review, archive, destroy)
Life Cycle of a Record

3 stages:

- Creation
- Use
- Disposition
Four main values of record

- **Administrative**
  - Procedure Manuals
  - Retention Schedules
  - Memos
  - Reports

- **Fiscal**
  - Budget
  - Expenditure Ledgers
  - Credit Card Reports
  - Payroll

- **Legal**
  - Contracts
  - Agreements
  - Marriage Licenses
  - Property Records

- **Historical**
  - Oaths of Office
  - Directors’ Correspondence
  - Meeting Minutes
  - Agency Histories

https://ncrecords.wordpress.com/2012/09/05/values-of-records/
Why do we have Records Management?

- To comply with North Carolina law
- Preserve certain history records (ongoing administrative or research value)
- Space (disposed of records that no longer have administrative value to make room for those of current and continuing value)
- Improves efficiency and costs savings (limited record storage facilities for permanent non-historical records)
Why all the fuss?

- State law requires agencies to retain public records and prohibits the destruction EXCEPT in accordance with the guidelines established by the North Carolina Department of Cultural Resources

- Rule applies to all UNC Charlotte employees

- **Remember**: All UNC Charlotte employees are responsible for the records they create and maintain
What is the University Records Retention and Disposition Schedule and where can I find it?

- Identifies which records have permanent value and which ones do not
- Provides descriptions or records and when to dispose of them
- Identifies confidential or restricted records
- UNC General Records Retention and Disposition Schedule found here: https://legal.uncc.edu/sites/legal.uncc.edu/files/media/UNCGeneralSchedule.pdf
- Also can be found here: University Policy 605.3, Retention, Disposition, and Security of University Records
A Record Retention Schedule will usually include:

- Description of the record
- Retention period and trigger
- Disposal

https://www.st-andrews.ac.uk/media/business-improvements/recordsmanagement/documents/RRScreate.pdf
How does the retention schedule look?

**UNC General Records Retention and Disposition Schedule**

*This Schedule applies to records in all media, unless otherwise specified.*

**Items** – a sample listing of items found within a series. Other related records not listed may also be part of a series.

**Disposition** – all dispositions are minimum requirements and include, where applicable, transfer to the custody of the University Archives for appraisal and final disposition.

**Destruction** – takes place in the office. Any record with confidential or sensitive information shall be properly destroyed by shredding or by means to ensure that the records cannot be physically recreated.

**Original and Reference Copy** – original copy (also known as a record copy) is the official authorized copy kept by the office charged with creating or maintaining the record copy. Reference copies (also known as convenience copies) are preserved for the convenience of reference or ease of access.

*No destruction of records may take place if litigation or audits are pending or reasonably anticipated or foreseeable.*

Refer to prefatory material for additional instructions or contact your university's records officer for clarification.

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**LIBRARY RECORDS**

<table>
<thead>
<tr>
<th>Series #</th>
<th>Series Title</th>
<th>Series Description</th>
<th>Items</th>
<th>Disposition</th>
</tr>
</thead>
<tbody>
<tr>
<td>GU4</td>
<td>Administrative</td>
<td>Administrative and official operations of an individual office.</td>
<td>reports, memorandums, correspondence, directives</td>
<td>Original: Transfer to University Archives after 5 years. Reference: Destroy in office when reference value ends.</td>
</tr>
<tr>
<td>GU5</td>
<td>Administrative Reference</td>
<td>Convenience and reference records of transitory value.</td>
<td>Subject / reference file, memorandums, duplicates, announcements</td>
<td>Destroy in office when reference value ends.</td>
</tr>
<tr>
<td>GU6</td>
<td>Agreements, Contracts, and Leases</td>
<td>With consultants, vendors and other firms concerning services, equipment and obligations.</td>
<td>correspondence, memorandums</td>
<td>Original: Destroy in office 5 years after expiration of all rights and obligations. For sealed agreements, destroy in office 10 years after expiration of all rights and obligations. Reference: Destroy in office when reference value ends.</td>
</tr>
</tbody>
</table>

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What if there is a legal hold?

- “Litigation holds” are issued and enforced due to certain circumstances, usually when there is a pending or threatened litigation.
- You are required to suspend normal and routine destruction of records regardless of the established record retention and disposition schedule.
- Upon notice you are required to:
  - Immediately suspend deletion of relevant records.
  - Preserve any electronic records generated OR received after receipt.
  - Preserve hard copies of documents under your control.
  - Receipt MUST acknowledge receipt.
  - You MUST continue to monitor compliance.
Violation of legal holds

- It is against the law to destroy, alter, withhold, or obscure “evidence” once a legal hold has been initiated
- This is “spoliation”
What about my emails?

- EMAILS are PUBLIC RECORDS
- Remember: CONTENT
- Public records are ANY documents *regardless of physical form or characteristics*, made or received in connection with the transaction of public business by any agency of North Carolina...”
How do I know if my email is permanent?

- First look at the Records Retention and Disposition Schedule
- Content determines record series
  - Permanent (lasting historical value such as creation of policy or provide guidance)
  - Long-term (significant value but not permanent in nature)
  - Short-term (junk mail, unsolicited emails, confirmations)

Note: Author or creator of email is responsible for maintaining the “record” copy UNLESS message was altered by recipient or coming from outside the agency.
What does “administrative value” mean?

- Certain records that possess only brief administrative, fiscal, legal, research or reference value.
- Establishing a minimum retention period for certain records that Cultural Resources has scheduled with the disposition instruction *destroy when administrative value ends*.
  - Example: Reservations, routing slips, facsimile cover sheets, etc.
How long must records be kept?

- When the public record meets its retention requirement under the approved schedule
- Short-term records may be destroyed when their “reference value” ends
- Documents with legal holds must be retained until the Office of Legal Affairs provides written permission to destroy the records
What about faculty and postdoctoral fellow papers?

- **NOT SUBJECT TO STATE RECORDS ACT:**
  - Papers of individual faculty members and postdoc fellows are considered their property and NOT of the University
    - Examples: personal research, participation in professional organizations and consultant work

- **SUBJECT TO STATE RECORDS ACT AND RETENTION AND DISPOSITION REQUIREMENTS**
  - Records created by faculty member or postdoc fellows SERVING AS AN ADMINISTRATOR or producing documents IN THE COURSE OF CARRYING OUT SPECIFIC UNIVERSITY ASSIGNMENT.
    - Examples of administrators: department chair, faculty committee chair, principal investigator of a University-authorized research project
What about historical documents?

- University Archivist’s primary role is to collect, preserve and provide access to historically valuable records relating to the University.
- Public access may be restricted to the extent needed to protect old or fragile records (NCGS § 132-6(f))
What does University Archives do?

- University Archives is a unit of Atkins Library
- Identify, collect, preserve, and make available the permanently valuable records of the University
- Implement the retention, disposition, and security of University records (*University Policy 605.3*)
- Promote guidelines and procedures for handling University records
- Provide record center services for some University offices
University Archives and the Retention Schedule

“Permanent records”
- Records with permanent historic value
- Valuable because they document significant events, actions, decisions, conditions, relationships, and similar developments
- Have administrative, legal, fiscal, or evidential importance for the University, the state, or its citizens

“Final appraisal and disposition”
- Records are sent to the archives where they are reviewed and assessed for their historic value
- Series with this disposition instruction may or may not be retained permanently
Tips for record keeping

- Organize files by the series listed in the retention schedule
- Records and non-records should not be filed together
- Do not mix record series in the same file
- Confidential files should be kept separate and secure
- Organize by function (record series) and then alphabetically or chronologically
- Consider filing by event date
  - Separate active and inactive files
  - Use the triggering event as a reference point (ex: file personnel files by separation date)
  - Separate record series by color-coded labels for easy visual ID
- Review files annually
Best practices for managing records

- When in doubt, treat it as an original record
- If there are conflicting retention guidelines, use the longest retention period
- If a file contains multiple types of records with varying retention guidelines, use the longest retention period
- Just because a record is listed on the schedule doesn’t mean you have to have it
- Do not keep records “just in case”
- Destroy all records, regardless of format, at the same time when they have met retention requirements. This includes electronic copies.
- Contact University Archives with questions!
Preparing records for disposition

- Survey the records in your office
  - What do you have and where is it?
- Find the relevant record series on the retention schedule
- Records that have met the retention listed in the schedule and are not involved in any actions, pending actions, or holds can be prepared for destruction
- The most common method is to shred them, though there are alternatives
- To be destroyed, electronic records must be overwritten, deleted, and unlinked so the data and metadata may not be reconstructed
Transferring records to Archives

- Make sure all personally identifying information and FERPA-protected student records are removed from the files to be transferred
- Make sure you are not sending over records that need to be destroyed
Transferring records to Archives

- Use a 15” x 12” by 10” record carton box
  - Acid-free is great but not required
  - Do not use copier boxes
  - Remove and re-folder hanging files, binders and accordion files
- Label each carton with:
  - Department name
  - Contact information of person making the transfer
  - Name of the first and last files in each box
  - Record series contained in the box and dates if known
Transferring records to Archives

- Make a list of folder titles and send an electronic copy to University Archives
  - Files to be sent offsite **REQUIRE** a full inventory of the files in each box
- Email University Archives with details of the transfer
- Our office will arrange for pickup and delivery
What about electronic records?

- Contact University Archives to discuss transferring electronic records
QUESTIONS?